How (quasi-)marketization evolve over time
- the case of Georgian debt enforcement

Johan Sandén, MPA, PhD-candidate, Södertörn university, Stockholm, johan.sanden@sh.se

Nino Chalauri, MPA-candidate, Georgian Institute for Public Affairs (GIPA), Tbilisi, visiting MPA-candidate Radboud university, Nijmegen, nutsa.chalauri@gmail.com

Abstract
Georgian debt enforcement has transformed from a centralized activity conducted within the walls of the Ministry of justice to a quasi-market over ten years time (2008-2018). How has this transformation played out and what are the features of such a change process? This article aims to describe and analyze the development of Georgian debt enforcement from 2008 until today's system. Debt enforcement is a policy area mainly inhabited by economists and law scholars, why a more interpretive reform perspective, as presented in this article, enables an illuminating perspective on the process. We ask: How has the reform process in Georgian debt enforcement developed since the National Bureau of Enforcement (NBE) became an independent agency? We approach this question through a qualitative case study. Drawing on documents and interview material from a strategic selection, we are able to map the process and suggest a stepwise development. The process has brought shifting roles for NBE and various new situations in debt enforcement.

KEYWORDS: Debt enforcement; Georgia; Marketization; Reform; Post-Soviet